

# Governor's Commission for a Drug Free Indiana

*A Division of the*



## Comprehensive Community Plan

**County: Vigo**

**LCC: Vigo County Local Coordinating Council**

**Date: April 2006**



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**Vigo County Commissioners**  
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**City: Terre Haute, IN**  
**Zip Code: 47807**

## Plan Summary

**Mission Statement:** The Vigo County LCC is dedicated to educating the community about alcohol and other drug problems; assessing the needs; and initiating, coordinating and organizing comprehensive community plans to address these needs. The Vigo County LCC shall monitor compliance with the comprehensive community plan those programs receiving funds through its auspices. The Vigo County LCC shall also make formal recommendations to the Vigo County Commissioners and the County Council regarding the allocation of the Vigo County Drug Free Community Funds in compliance with applicable statutory guidelines.

**History:** The Vigo County Local Coordinating Council was organized in February 1990. Over the next six months the Council's committees on need assessment, prevention, treatment, law enforcement and by-laws met frequently to develop the basic community data and outline for organizational structure. These efforts formed the basis for the first Comprehensive Community Plan that was written in July of 1990.

Vigo County, the geographical area served by this LCC, is located in West Central, Indiana. Vigo County is comprised of 403.3 sq. miles, in twelve townships, on the western border of Indiana. Recent population estimates report 105,078 people living in the county. Terre Haute, the county seat and largest city, has a population of 58,642 (2002 figures) which ranks Vigo County 16th of Indiana's 92 counties. Vigo County has a population density of 206.5 persons per sq. mile with a median age of 35.

Since its inception in 1990 until 1996, the Vigo County LCC functioned as an all volunteer organization. In September 1996 the council decided to hire a Coordinator to assist with the organization of the LCC. A minimal supply and salary budget was allocated for the Coordinator. This funding for a part time coordinator has been approved each year and has brought additional structure to the LCC, but the driving force continues to be all of the volunteer members of the council. These volunteers dedicate many hours to defining the substance abuse problems in our community and allocating resources to help alleviate these problems.

The LCC is dedicated to educating the community about alcohol and other drug problems; assessing the needs and initiating, coordinating and organizing comprehensive community plans. The LCC shall monitor compliance with the comprehensive community plan those programs receiving funds through its fund.

**Summary of the Comprehensive Community Plan:** The Vigo County LCC maintains two problem statements: 1. Alcohol and other drug abuse continues at an unacceptable rate and 2. There are gaps in substance abuse treatment services. The Vigo County LCC meets monthly to consider reports from all its standing committees on prevention, treatment, law enforcement, etc. The membership of each committee is generally comprised of individuals having specific interest and/or expertise in the area represented by the committee. It is the responsibility of the committee to remain knowledgeable regarding existing community services and programs as well as identify problems and unmet needs. The input of the committee is subsequently incorporated in the problem statements and recommended actions that comprise the Comprehensive Community Plan. One of the continuing goals of the Vigo County LCC is to broaden and diversify the membership base on all the committees and the full LCC overall.

The prevention, treatment, and law enforcement standing committees review applications for funding and make project funding recommendations to the full LCC for the project/activities that will successfully address the problem statements identified in the plan. Final funding decisions are determined through a voting process.

The Council on a continual basis tries to monitor the progress of its funded programs and conducts an ongoing process of community needs assessment. This process has become more formalized with the hiring of a part-time coordinator who monitors funded program progress.

## Membership List

County LCC Name: Vigo

Name	Organization	Race	Gender	Category
Valarie Bailey	School Corporation	African American	F	Education
Deb Stevens	Maternal Health Clinic	White	F	Health care
Chris Mangia	West Central Indiana Economic Development District	White	F	Community Organization
Louise Anderson	Health Department	White	F	Health care
Brandon Halleck	CHANCES for Indiana Youth	White	M	Youth
Michele Stromberger	Mental Health Association	White	F	Civic Organization
Veronica Dougherty	Junior Achievement	White	F	Civic Organization
Tom Miles	Riley Lions Club	White	M	Civic Organization
Bernie Burns	Vigo County Alcohol and Drug Program	White	M	Treatment
Ed Ross	Hamilton Center	White	M	Treatment
Myra Wilkey	Mental Health Association	White	F	Treatment
Carroll Vasbinder	Recovery Associates	White	M	Treatment
Nyala Bolin	Friends of Families	White	F	Treatment
Greg Ewing	Vigo County Sheriff's Dept	White	M	Law Enforcement
Kim Jackson	Prosecutor's Office	White	F	Justice
Terry Bauer	Indiana State Excise Police	White	M	Law Enforcement
Bob Abbinett	Terre Haute Police Dept	White	M	Law Enforcement
William Mercier	Indiana State University Police Dept	White	M	Law Enforcement

## Problem Identification

**Problem Statement #1:** Alcohol and other drug abuse continues at an unacceptable rate.

**Supportive Data:**

- Vigo County Court Cases indicate continued use of alcohol and other drugs by adults and youth. A significant number of all inmates at the Vigo County Jail are as a result of ATOD use.
- According to the Vigo County Drug Task Force the average age of Meth offenders continues to decrease. In 1996 the age range for Methamphetamine users was 30-50 years old. The age range in 2003 was mid-teens to mid-thirties.
- Vigo County has the highest number of Methamphetamine Lab discoveries in Indiana. 108 Meth labs were discovered by Law Enforcement in 2003, up from 105 in 2002. In the first two months of 2004 police have already discovered 29 labs in Vigo County (Vigo County Drug Task Force Records). The Drug Task Force estimates that as many as 2/3 of all Meth Labs go undiscovered.
- According to the Vigo County Office of Family and Children, approximately 80% of all children currently in Foster Care were removed as a result of Drug or Alcohol abuse within the family. They estimate that 50% of all Vigo County children currently in Foster Care are wards of the State as a result of the Methamphetamine problem in Vigo County.

**Year 1 Update: (April 2005)**

- In the first three quarters of 2004, the Vigo County Prosecutor's office filed 534 drug counts in the Superior Courts. These numbers exclude visiting common nuisance and paraphernalia counts, but include maintaining a common nuisance and possession of precursors/anhydrous ammonia counts. Of the counts filed in the Superior Courts, they break down by drug as follows: Methamphetamine 260, Marijuana 166, Cocaine 61, Narcotic 28, Depressants 15, Hallucinogen 1, and Legend 3. As for the OVWI offences, 139 counts have been filed for felony offenses from October 21, 2003 to October 20, 2004.
- Drinking and driving continues to put our community at risk and through the efforts of the program, we are interrupting the cycle of repeat offenders.
- 166 Meth labs were discovered in Vigo County in 2004. This was the most labs discovered in any Indiana County in 2004.
- Indiana State University reports that in 2004 ISU officers arrested 25 people for public intoxication, 43 for minor consuming alcohol, and 27 for operating vehicle while intoxicated.
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**Year 2 Update: (April 2006)**

- According to the Vigo County Drug Task force, Meth labs in Vigo County are down drastically. There were 83 Methamphetamine laboratories discovered and dismantled in 2005. That is a 66% reduction in labs discovered down from 166 in 2004.
- The county ordinance passed in 2004 controlling the sale of Pseudoephedrine appears to be working. Some businesses were written citations early in the year for failing to get a permit to sell Pseudoephedrin but were dismissed after they had acquired a permit. A total of 26 violations (as of October 26, 2005) were written for violation of both the Pseudoephedrine ordinance as well as the new Indiana law controlling the sale of Pseudoephedrine. Most of these were written to people buying more Pseudoephedrine in a week period than allowed by ordinance. Illicit buyers of Pseudoephedrine are aware that the Drug Task Force is monitoring their purchases and it seems this has been an effective deterrent.
- Although fewer people seem to be making their own Meth as seen as fewer Meth labs are being discovered, Meth is still an overwhelming problem in this area. 52% of all Vigo County Felony drug charges filed in 2005 were Methamphetamine related.

**Final Update: (April 2007)**

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**Objectives:**

- Because alcohol is the most abused drug in Vigo County, alcohol prevention, education, intervention and interdiction need to be priority in our community.
- Continue support of traffic safety issues in Vigo County
- Assist in funding staff for the prosecution of DUI's and to insure collection of Alcohol and countermeasure fees.

- Develop programs to insure youth are aware of the penalties for alcohol and drug abuse.
- Develop alternative sentencing programming for youth with alcohol and substance abuse problems including a fee-based alcohol and other drug deferral program.
- Support and increase collaboration with law enforcement programs.
- Increase prevention programming in the elementary schools to help the age of first use in Vigo County to be at or higher than State and National levels.
- Advocate at the Federal and State level for increased funding of the Safe and Drug-free Schools and Communities Act and other moneys to support prevention and education efforts in the schools.
- Continue support of comprehensive substance abuse prevention programs for schools and the community.
- Continue/expand school-based substance abuse intervention services to middle-school-aged youth.
- Development/expansion of community and family-based prevention and support service programs.
- Increase the utilization of substance abuse services and information by the elderly (persons 60 and over) especially those pertaining to alcohol and prescription drug use.
- Promote and fund programming which assists in strengthening the family.

**Year 1 Update: (April 2005)**

- Most programs funded in FY2005 directly or indirectly address the problem of alcohol abuse.
- No funding was distributed specifically for traffic safety issues, although through other programs, traffic safety issues have been publicly supported and enforced.
- One quarter of the filing clerk's salary is paid by the LCC.
- A Teen Court is supported through the school corporation, CHANCES for Indiana Youth and Juvenile Court.
- Teen court has been in place in Vigo County since 1999 to address the development of alternative sentencing programming for youth offenders. It is currently partially funded by the Vigo County LCC.
- Four law enforcement/education programs were funded this year through the Indiana State Excise Police, Indiana State University Public Safety Department, Terre Haute Police Department and the Vigo County Sheriff's Department.
- Prevention programming occurs in the elementary schools with the cooperation of several of the LCC Grant recipients. Some agencies involved are the Vigo County School Corporation, Mental Health Association, CHANCES...for Indiana Youth, Riley Lion's Club, and the Terre Haute Police Department.
- Letters and phone calls have been made periodically to support local, state and federal funding proposals through the LCC legislative liaison network.
- The Mental Health Association, CHANCES for Indiana Youth, Riley Lion's Club, Vigo County School Corporation and the West Central Indiana Economic Development District were funded in 2004 for prevention services. All of these prevention grant programs will be continued in 2005.
- Comprehensive substance abuse prevention programs were funded for 2004 through the Vigo County School Corporation.
- C.H.A.N.C.E.S...for Indiana Youth was funded in 2004 for a Youth as Resources Grant. This program concentrated on teaching leadership skills to at risk youth. Family-based support services are the main focus of a grant to Friends of Families in 2005.
- A senior citizen's program has been funded through the West Central Indiana Economic Development District which focuses primarily on healthy living for elder persons. This program develops literature regarding at risk behaviors for the elderly and how to get assistance with prescription drug dependency, alcohol abuse, etc. This program is funded by a drug free community grant in 2005.
- Strengthening the family was major component in the grant from Friends of Families the LCC funded in 2004. This grant will continue in 2005.
- Indiana State University reports that in 2004 ISU officers arrested 25 people for public intoxication, 43 for minor consuming alcohol, and 27 for operating vehicle while intoxicated.

**Year 2 Update: (April 2006)**

- All of the above objectives have been maintained for FY 2006.
- A survey was conducted by the Harris Interactive® online survey between March 16 and 18, 2005 for the Wall Street Journal Online's Health Industry Edition. Based on the results of the survey, one in three (33%) adults who are prescribed drugs on a regular basis are often or very often non-compliant. Forty-five percent (45%) failed to take their medications because of concerns they had about the drugs and 43% didn't comply with taking their medications because they felt the drug was unnecessary. Because of these statistics a prevention program is funded through West Central Indiana Economic Development District and Area 7 Council on Aging to educate older adults about medication misuse and abuse.
- According to Indiana State University statistics, in 2005 ISU officers arrested 32 people for public intoxication, 26 for minor consuming alcohol, and 39 for operating vehicle while intoxicated. The ISU Police department credits funding through the LCC as enabling them to develop an active partnership with other area law enforcement agencies, providing a united front in the continuing efforts to reduce alcohol and drug violations throughout Vigo County.

**Final Update: (April 2007)**

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**Goals:**

- Increase in countermeasure fees and collection.
- Support the implementation of a teen court.
- Reduction in the use of alcohol, marijuana and other drugs by students and increased involvement of parents in ATOD planning and services.
- The age of first use of alcohol, nicotine and other drugs will increase.
- A decrease in impaired drivers and increased awareness of the probability of punishment, especially for young adults (16-25 years of age).
- Increased utilization of substance abuse services and information by the elderly.
- Safe and Drug-Free Schools funding appropriation will increase.

**Year 1 Annual Benchmarks: (April 2005)**

- Vigo County LCC continues to support the implementation of a teen court.
- Most grants in 2005 acted to reduce the use of alcohol, marijuana and other drugs by students and increase involvement of parents in ATOD planning and services.
- The age of first use of alcohol, nicotine and other drugs has remained the same.
- Several prevention programs funded through the Vigo County LCC work to decrease the number of impaired drivers and increase awareness of the probability of punishment, especially for young adults (16-25 years of age).
- A grant funded in 2005 through the WCIEDD has worked to increase utilization of substance abuse services and information by the elderly.

**Year 2 Annual Benchmarks: (April 2006)**

- Collections for the Drug free Community fund have increased over the last several years.
- Youth As Resources totaled 77 grants with distribution amount of \$33,297.50.
- The Youth As Resources program was initially started by the National Crime Prevention Council as a way to help prevent youth from committing crimes in their communities. Of the youth that participate in our program 60% have never participated in community service
- After participating in the grant writing process for Youth as Resources, applying for funds, and completing the service learning project, over 85% of all youth involved have a better understanding of what their role is in the community
- Youth As Resources' grants affected more than 3500 residents of Vigo County
- Over 1300 Teen Court applicable "incidents" were logged at the Vigo County Juvenile Center
- Teen Court heard 72 cases last year, 94% of all cases successfully complete their consequences. Our current recidivism rate is 9%
- Youth volunteers for Teen Court are trained twice per year and attend a three day summer conference. Teen Court is both a prevention and early intervention program. Those youth that are referred to Teen Court are generally 1st time offenders. That is the early intervention portion. The prevention focuses on the youth that volunteer with Teen Court. These youth have an increased awareness of civic duty/citizenship, consequences that one can face if the law is broken, leadership/public speaking skills (especially for youth attorneys). In the past 6 years, we have had 3 of 250 volunteers that committed a crime during their period of involvement with Teen Court.
- Through an LCC funded program through West Central Indiana Economic Development District, the elderly continue to gain more current information related to prescription drug use and the misuse or abuse of alcohol.
- The Mental Health Association reports that 157 unduplicated clients with addictions/dual diagnosis were served through the money received from the Vigo County LCC. Of those clients served, 24 were disabled, 71 were employed, 62 were unemployed, 127 had no income, and 30 made less than \$10,000 per year. As far as ethnicity, 124 were Caucasian, 12 African American, 2 Hispanic and 19 indicated "unknown" as their ethnicity. The clients served were mainly aged 19-59 (154 clients) with 3 clients stating they were age 60 and over. The household served were 75 as single male, 34 as single female, 9 couples without children, 13 couples with children, 10 male head of household with children, 9 female head of household with children and 12 other/unknown. These clients were provided with crisis intervention services including transportation to treatment appointments, bus passes back to their home county, mental health prescriptions otherwise unaffordable to them, food and other needed ancillary services that lack thereof may have interfered with or disrupted their treatment plan.

**Final Report: (April 2007)**

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**Problem Statement #2:** There are gaps in substance abuse treatment services.

**Supportive Data:**

- When the Vigo County LCC was originally organized we completed a survey given to area Law Enforcement, Treatment and Prevention Leaders seeking input on what needs were un-met. The majority noted the lack of treatment services for adolescents and our group along with Hamilton Center and the Department of Mental Health, Division of Addiction Services (at the time) developed an Adolescent Intensive Outpatient Program that continues to operate.
- We also tried to develop a treatment house for women with children, this is early 90's, and it never happened.
- Since our LCC started, we have gained additional assets and improvements as follows:
- We developed and began the Adult Drug Court in 1996 and have about a 15% recidivism rate.
- Fellowship House expanded from a 10-bed co-ed treatment facility to separate facilities for men and women, each with 10 beds.
- Hamilton Center recently opened a 7 bed 28-day residential program for men. They are planning to open 2 apartments for treatment services for women with children. It will work with other agencies trying to keep intact or reunite families.
- We developed the Jail Linkage program for men and women in the Vigo County Jail. The women's part of the program does not enjoy its own therapeutic pod as does the men's, and the funding for the women's program may be in jeopardy next year.
- Narcotics Anonymous and Alcoholics Anonymous provide 12-step meetings for men (NA) and both genders (AA) in the Vigo County Jail.
- Freebirds Solution Center renovated an old elementary school and now offers some 40 beds for men and women striving to recover. This is a sober living environment and not a treatment facility.
- Club Soda has included 7 beds for men at its facility. It too is not a treatment facility but a sober living environment.
- Club Gobi continues to offer 8 beds for male residents and too is not a treatment facility.
- Our county recently began a Family Drug Court through our juvenile court working with other agencies to assist the family as a whole.
- Meth Lab busts are down by 60% due to an ordinance passed by Vigo County and spearheaded by Sheriff Jon Marvel, then later adapted and adopted by the state.
- We are fortunate and in part due to the LCC collaboration, to have such a strong working relationship between law enforcement, the jail, the prosecutor's office, courts, the alcohol and drug program and drug court, along with area treatment providers and the local recovering community.
- Our County has opened a work release center that also houses the Alcohol & Drug Program and Drug Court, fostering better cooperation, and the facility will soon house a meth treatment component based on the matrix model for appropriate offenders.
- The Department of Mental Health and Addictions through the use of the Hoosier Assurance Plan promote competition and stifle cooperation among local treatment providers. Treatment services are seriously underfunded by this mechanism.

- Many of those arrested who might benefit from a social detoxification setting must remain in jail because there are not sufficient local resources to provide such accommodations.
- The local Human Resources Association was asked to begin compiling corporation-specific statistics on substance abuse in regard to work productivity, absenteeism, accidents, and medical claims. The focus of the data is lost-time hours associated with substance abuse and the related monetary losses associated with those lost-time hours.
- A series of presentations to the general public, on behalf of the LCC member organizations, are being planned to disseminate information as well as make employers aware of the services available within the community for substance abuse actions. The inaugural presentation will be made to the 150 member Rotary Club in June 2006.
- The 50 plus HR professionals that participate in the Workforce Reality Program presented to all Vigo County High School Freshmen were asked to include a section explaining to the students the deterrents of substance abuse and their corporation-specific policy on substance abuse infractions while on the job.
- The Let's Get Real Program presented to all Vigo County eighth grade students added several expense items dealing with the specific cost of tobacco use, alcohol use and abuse as well as various law enforcement fines associated with substance abuse related infractions.
- Age-appropriate literature is being researched to distribute during both the Workforce Reality Program and Let's Get Real Program to both volunteers and students.

**Year 1 Update: (April 2005)**

- There are currently four treatment programs funded through the Vigo County LCC. They are Vigo County Alcohol and Drug Program's Jail treatment program, Vigo County Drug Court, Mental Health Association's Crisis Services, and Friend's of Families.
- Many providers of substance abuse and support services for ATOD clients serve on the LCC and share updates of their services at our monthly meetings.
- Junior Achievement of the Wabash Valley has joined the LCC as a new member organization. In 2005, JA was provided a grant in the amount of \$5,000 to provide prevention services to Vigo County youth. Junior Achievement's success is based almost exclusively on corporate support. This support is granted in the form of monetary donations as well as employee hours for JA program facilitation. The basis of this successful relationship between JA and local business is the extensive long-term relationships built between the organization and targeted business/corporations. These preexisting relationships have been determined a viable route by LCC members to facilitate the successful implementation of several of this county's objectives. These include: to encourage businesses to expand and promote employee assistance programs to include structured mental health packages, to advocate for more private sector involvement in local coordination, and to continue/expand dissemination of information to businesses to promote awareness of the nature and extent of local substance abuse problems and its relationship to work productivity, absenteeism, accidents, and medical claims.

**Year 2 Update: (April 2006)**

- Drug Court is underfunded and in jeopardy next year unless the legislature seeks to develop additional financial support for drug courts.
- There are not at present any beds available for women with children, which is a big problem for our area. women that are arrested on serious AOTD offenses or repeat offenses that also have children create a burden on local resources when the local Division of Family Services, creating a huge burden on their budget, takes their children into custody.
- There are insufficient treatment beds available for women, evidenced by the number of women housed in the jail for substance abuse offenses. As of April 25, 2006 the jail is holding 29 women in custody. This population has grown exponentially over the last 5 years. About 24 of them would be there on substance related offenses.
- Though in better stead than women, there are insufficient treatment beds available for men. the jail population runs at about 300 persons, over 200 of which would have some connection to a substance abuse problem. (As of this writing 85% of inmates were incarcerated due to substance abuse charges) Many inmates have to wait on treatment beds to open. All facilities in our community, whether sober living or treatment, are running a wating list. The jail was built to house 268 inmates and is often dangerously over capacity due to substance abuse related crimes in our community. The Vigo County Alcohol and Drug Program recently developed a proposal to establish 20 additional beds (10 men and 10 women) jointly with a local provider but was unable to secure local funding to support the service, even when it could be demonstrated to cost the same or less than housing the offenders in the jail.
- There are insufficient resources to screen individuals for illicit substances as often as should be the case to better encourage abstinence among the population.
- According to statistics from the Vigo County Drug Task force the number of Methamphetamine Labs discovered was down from 166 in 2004 to 83 in 2005. Although these statistics indicate a substantial decline, local Law Enforcement advises that there is still a great deal of Meth being used in the community but that it is now mostly imported as opposed to being made in local clandestine labs.
- 52% of all Vigo County Felony Drug charges filed in 2005 were Methamphetamine related.
- Although Meth is an overwhelming problem in our county, we must not lose sight of the problem that alcohol plays in our community. The largest single population in the Vigo County Alcohol and Drug Program is referred for OVWI cases, and alcohol related fatalities in Indiana increased by 16% in 2004. Alcohol referrals to the Vigo County Alcohol and Drug Program in 2005 were 56% versus 21% for other drug offenses. (The remaining 27% are for other crimes such as domestic violence where alcohol or other drugs may have been an associated element in the circumstances of the offense but were not part of the charge.)

**Final Update: (April 2007)**

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**Objectives:**

- Fund treatment services for jail inmates.
- Continue to support the development and implementation of a drug court.
- Continue collaborative efforts between the Court Alcohol and Drug Program and providers of addiction services in the community.
- Assist in funding programs to maintain the availability of affordable services.
- Maintain affordable alternatives and work to restore funding for existing addiction treatment services.
- Develop a program of monitoring/intervention for "at risk" individuals such as those recently released from incarceration or treatment.
- Develop local treatment program for women and women with dependent children.
- Advocate for more private sector involvement in local coordination.
- Encourage Businesses to expand and promote employee assistance programs (EAPs) to include structured mental health packages.
- Advocate for more private sector involvement in local coordination.
- Continue/expand dissemination of information to business to promote awareness of the nature and extent of the local substance abuse problem and its relationship to work productivity, absenteeism, accidents, and medical claims.
- Strongly advocate for implementation and utilization of treatment services for youth offenders.

**Year 1 Update: (April 2005)**

- A program through the Vigo County Alcohol and Drug Program (Jail Linkage Program) was funded in 2005 to specifically address substance abuse in the jail.
- The Vigo County Drug Court was funded in 2005.
- Many providers of substance abuse and support services for ATOD clients serve on the LCC & four programs are currently receiving funds from the LCC. We have expanded our efforts to include Compass II (a United Way Project).
- Many programs funded through the LCC help supplement programs and serve persons who can not pay for addiction or substance abuse services.
- There are currently four treatment/intervention programs funded by the Vigo County LCC. They are: Drug Court, Vigo County Alcohol and Drug Program's Jail Linkage Program treatment, the Mental Health Association's Crisis Services, and Friends of Families. We have expanded these to include supportive services.
- The Mental Health Association in Vigo County provides fellow support services including transportation, medications, and bus passes. The PAIR program provides ongoing support for incarcerated individuals with dual diagnosis to keep them engaged in treatment. There is an ongoing effort to expand these services.
- There are treatment programs for women and women with dependent children, however, there are minimal existing residential treatment programs in the Wabash Valley.
- We will continue to advocate for structured Mental health packages. We have expanded our efforts to include the meth awareness posters, stickers, etc., that are posted at all the Vigo County pharmacies.
- Junior Achievement of the Wabash Valley became a member of the Vigo County LCC in 2004. This local chapter of Junior Achievement has a board of directors made up of approximately 25 individuals from various businesses in the Wabash Valley. The relationship with Junior Achievement has allowed the LCC increased access to the business community of Vigo County.
- Workforce Reality is a Junior Achievement program funded through the LCC that teaches students what kind of employee they need to be in order to be successful and to steer them away from at-risk behaviors such as drug and alcohol abuse.
- Ongoing efforts to try to develop a family drug court are currently in the planning stage.

**Year 2 Update: (April 2006)**

- Jail Linkage Program, specifically addressing substance abuse in the jail, will continue in 2006.
- The Vigo County Drug Court will continue in 2006.
- Many providers of substance abuse and support services for ATOD clients serve on the LCC & four programs are currently receiving funds from the LCC.
- Many programs funded through the LCC continue to help supplement programs and serve persons who can not pay for addiction or substance abuse services. The Mental Health Association's Crisis Services purchases mental health medication for those who can't afford their medications. This program also provides gas vouchers and bus passes to facilitate treatment for those clients who have no other means of transportation.
- There are treatment programs for women and women with dependent children, however, there are minimal existing residential treatment programs in the Wabash Valley. In a FY2005 LCC funded program, Friends of Families provided services to families who either lost custody or were in danger of losing custody of their children due to identified drug use.
- Advocate for more private sector involvement in local coordination.
- Junior Achievement will continue to provide this service.

**Final Update: (2007)**

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**Goals:**

- Continue and expand a comprehensive treatment program and follow-up for jail inmates.
- Continue to identify gaps in treatment services and coordinate services with current providers to make up for these gaps in service.
- Increase collaboration of treatment and ancillary services (e.g. life skills, parenting, and budgeting classes, etc.) within Vigo County, therefore reducing the agencies' duplication of services.



**Year 1 Annual Benchmarks: (April 2005)**

- Mental Health Association provides intervention service to about 200 people in crisis per month. Adult Protective Service provides referrals.
- Mental Health association provides mental health medication and bus passes to those in crisis. Over 90% of these clients have no income.
- The Friends of Families program funded through the LCC is currently serving 17 families that include 32 children. This is a 15 week program that is led by certified counselors to teach life skills and parenting classes to those families at-risk of losing custody of their children due to ATOD issues.
- Vigo County Drug Court reports that 231 people have graduated from their program since its inception in 1996. Overall they have a recidivism rate of less than 20%.
- In 2004 Drug Court provided approximately 5000 drug screens. Of those, 9% tested positive as compared with 43% positive drug screen for those offenders not enrolled in Drug Court.
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**Year 2 Annual Benchmarks: (April 2006)**

- 57 jail inmates received jail treatment services in 2005 with a total of 826.5 hours of direct time spent with the inmates. The internal database indicates a recidivism rate of 7%.
- In 2005, 69 persons entered drug court and 37 graduated from the program. Overall, 253 participants have graduated with only 15% having been re-arrested on alcohol/drug specific charges since the program's inception in September, 1996. There have been 9 drug-free babies born to participants. The program administered 4,185 drug screens with 373 or 9% positive. Non-drug court defendants had 2,928 drug screens with 843 or 29% positive.
- The Mental Health Association provided services for 157 economically disadvantaged individuals in 2005.
- Of the families referred to the Friends of Families program for services in 2005, two families are in improved housing, and three have gained employment. Eight families regained custody of their children, with nine maintaining custody. Two drug free babies were born. Services were terminated for three of the families due to the incarceration. All families serving in the parenting program had Methamphetamine use identified.

**Final Report: (April 2007)**

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***Please attach the County's Fiscal Report for review!***

**Next Annual Update Due: April 2008, w/next Final Report due April 07**

**Next Comprehensive Community Plan Due: April 2007**

**Date of Community Consultant Review: May 4, 2006**

**Disclaimer:**

You agree that the information provided within this Plan is subject to the following Terms and Conditions. These Terms and Conditions may be modified at any time and from time to time; the date of the most recent changes or revisions will be established by the Commission and sent electronically to all Local Coordinating Councils.

**Terms and Conditions:**

The information and data provided is presented as factual and accurate. I hereby acknowledge that I can be asked to submit proper documentation regarding the data submitted within the Plan. Failure to do so could result in a "denied approval" by the Commission under IC 5-2-6-16.

The Local Drug Free Communities Fund must be spent according to the goals identified within the plan. I hereby acknowledge that I can be asked to submit proper documentation regarding funds that are collected, allocated, and disbursed within the county. Failure to do so could result in a "denied approval" by the Commission under IC 5-2-6-16.

**Initials: KB**

## Vigo County Drug Free Community Fund 2005

The Drug Free Community fund is divided into three categories: prevention, treatment, and law enforcement. Each category must represent at least 25% of the total budget and not more than 50%. The Local Coordinating Council's recommendations for funding are as follows:

	<u>Requested amount</u>	<u>Grant</u>
<b><u>Prevention</u> (431-45)</b>		
WCIEDD	\$1,400	\$1,400
Mental Health Association-prevention	\$40,000	\$14,000
CHANCES...for Indiana Youth	\$17,000	\$14,422
Riley Lions Club	\$1,178	\$1,178
Vigo County School Corporation	\$5,000	\$4,000
Junior Achievement	\$5,000	\$5,000
Total	\$69,578	\$40,000

<b><u>Treatment</u> (431-46)</b>		
Vigo County A&D Jail Linkage	\$10,000	\$10,000
Drug Court	\$12,000	\$12,000
Friends of Families	\$10,000	\$6,500
Mental Health Association- Crisis Services	\$17,000	\$11,500
Total	\$49,000	\$40,000

<b><u>Law Enforcement</u> (431-48)</b>		
ISU Public Safety	\$9,800	\$10,000
Terre Haute Police Department	\$9,800	\$10,000
Indiana Excise Police	\$9,800	\$10,000
Vigo County Sheriff's Department	\$9,800	\$10,000
Total	\$39,200	\$40,000

### **Administrative Costs**

Coordinator's Budget: \$7,110

Prosecutor: \$5,358

## Vigo County Drug Free Community Fund 2006

The Drug Free Community fund is divided into three categories: prevention, treatment, and law enforcement. Each category must represent at least 25% of the total budget and not more than 50%. The Local Coordinating Council's recommendations for funding are as follows:

	<u>Requested amount</u>	<u>Grant</u>
<b><u>Prevention</u> (431-45)</b>		
WCIEDD	\$1,400	\$1,400
Mental Health Association-prevention	\$15,000	\$13,211
CHANCES...for Indiana Youth	\$17,000	\$15,211
Riley Lions Club	\$1,178	\$1,178
Vigo County School Corporation	\$5,000	\$4,000
Junior Achievement	\$5,000	\$5,000
Total	\$44,478	\$40,000

<b><u>Treatment</u> (431-46)</b>		
Vigo County A&D Jail Linkage	\$10,000	\$10,000
Drug Court	\$12,000	\$10,243
Friends of Families	\$8,257	\$8,257
Mental Health Association- Crisis Services	\$11,500	\$11,500
Total	\$41,757	\$40,000

<b><u>Law Enforcement</u> (431-48)</b>		
ISU Public Safety	\$20,000	\$10,000
Terre Haute Police Department	\$15,000	\$10,000
Indiana Excise Police	\$30,809	\$10,000
Vigo County Sheriff's Department	\$16,775	\$10,000
Total	\$82,586	\$40,000

### **Administrative Costs**

Coordinator's Budget: \$7,110

Prosecutor: \$5,358

## Fund Allocation by Category

### 2005

### Prevention

**West Central Indiana Economic Development District- Aging Program (\$1,400)**

Provide information to Senior Citizens through the Healthy Thoughts program. Provide brochures relating to medications and substance abuse through a health fair.

**Mental Health Association (\$14,000)**

Organize and facilitate during and after school “No Fear Future Club” activities and field trips. Present programming to middle and high school students including self-esteem education, peer pressure education and abstinence education. This program also incorporated service learning projects into the curriculum. Present “Too Good for Drugs” program to all fourth and seventh grade students

**CHANCES...for Indiana Youth (\$14,455)**

Train youth to serve as jury members, attorneys, court clerks, etc. for Teen Court  
Involve local youth in ATOD prevention thru Youth as Resources

**Riley Lions Club (\$1,178)**

Develop a peer mentoring program between high school students and second grade students. The high school students are required to plan activities to learn organizational and budgeting skills.

**Vigo County School Corporation (\$4,000)**

Inform and educate students about the dangers of substance use and to minimize the risk of first use through small group counseling.

**Junior Achievement (\$5,000)**

Purchase Junior Achievement Success Skills program materials for 92 classes of eighth and ninth grade students. These materials were used in conjunction with the Workforce Reality Program which emphasizes workforce readiness. Provide experience-based learning through programs such as “Let’s Get Real”. These programs were taught by 167 adult volunteers in partnership with 98 Vigo County School teachers and emphasized financial literacy and financial budgeting.

### Treatment

**Vigo County A&D Jail Linkage (\$10,000)**

Program to engage inmates in treatment services while incarcerated. Inmates are grouped together in one pod within the jail during this program. This provides a “therapeutic

community” to develop mutual support among participating inmates while restricting access to approved persons only.

**Drug Court (\$12,000)**

Provides intense judicial monitoring for 85 substance-abuse defendants (at any given time) with in Vigo County. Includes individual conferences with case manager, home visits and random drug urinalyses.

**Friends of Families (\$6,500)**

Provide ancillary services to at-risk families who either lost custody or were in danger of losing custody of their children due to identified drug use. This included assistance in obtaining employment, nutrition, housing, and court support.

**Mental Health Association (\$11,500)**

Purchase mental health medication and bus passes, gas vouchers, greyhound bus tickets, or other transportation to fill gaps in the continuum of treatment services for indigent individuals. Also provides Mental Health PAIR for those who qualify.

## **Law Enforcement**

**Indiana State University Public Safety (\$9,800)**

COPS on Bikes program- provide IPMBA Bike School training to one officer to add personnel to the bike patrol unit for special patrols during university events such as Homecoming. Adopt-a Hall Program to reach campus community through Spring Week Absolute Awareness Program

**Terre Haute Police Department (\$9,800)**

Overtime wages for Police officers and supplies such as caps, balloons, and banners for National Night Out event. Overtime wages for Halloween Walk

**Indiana Excise Police (\$9,800)**

Overtime wages for off-duty officers to work enforcement details in higher traffic areas such as college functions and festivals. Purchase law enforcement related equipment and training for officers

**Vigo County Sheriff's Department (\$9,800)**

Project 21- Overtime wages for Task Force officers to target underage drinking during specific enforcement periods such as festivals, proms, and graduations.

## Vigo County Drug-Free Community Fund Allocation Process & Procedures

- Section 1: The Drug-Free Community Fund grant application, approval, funding, and progress monitoring process is executed in accordance with a timetable approved by the LCC membership.
- Section 2: Grant applications for the following grant year (January 1 through December 31) shall be available on or before August 1<sup>st</sup> of each year. All grant applicants from the previous year shall receive, by mail, a grant application for the upcoming year. These grant applications will be mailed within 7 business days of August 1 of each year. Public notification of grant availability will be made through the “Legal Notices” section of the *Tribune Star* at least twice between August 1<sup>st</sup> and August 15<sup>th</sup>. The published legal notice and cover letters that transmit grant applications will specify that applications must be received by the LCC Coordinator no later than 4 PM, CDT, on the first Friday of September. Applications not received by the specified date/time will not be considered. No exceptions made.
- Section 3: The amount of funds to be disbursed shall be estimated by the Treasurer using the following procedure. (Refer to the attached worksheet and example worksheet.)
- A. Determine from the County Auditor’s Office the amount of Vigo County Drug-Free Community Funds collected from September 1 of the previous year through August 31 of the current year. (Item 1 on worksheet)
  - B. Check with County Clerk’s Office to verify that the figures shown include funds acquired in August. If they do not, add the August amount. (Item 2)
  - C. Subtract any outstanding grant balances (shown as “Budget Balance” on the Auditor’s printout) from the sum totaled of Items 1 and 2. (Item 3)
  - D. The Grand total represents “Amount of Funds to be Disbursed”. (Item 4)
  - E. Divide the grand total (Item 4) by 4. One-fourth shall be allocated to each of the following three categories of use: Prevention/Education, Intervention/Treatment, and Law Enforcement. The remaining one-fourth will be identified as Discretionary. Discretionary funds may be allocated among any, and/or all use categories in any amounts as determined by the voting members present at the September regular LCC Meeting, and as set forth in Section 4.
  - F. The treasurer will attempt to obtain, from the Vigo County Auditor, written verification of the figures used to estimate the “Amount of Funds to be Disbursed”.
- Section 4: The LCC Coordinator shall record the time and date of receipt of each grant application, then collate and distribute grant applications to appropriate Standing

Committee Chairpersons for review. During the first two weeks of September, each Committee Chairperson will convene a meeting at which applicants will be provided the opportunity to make a ten-minute presentation of their grant request. Ten minutes will also be allocated for committee members to question each presenter. Committees will review applications for appropriateness within the framework of the Comprehensive Community Plan, prioritize projects for funding in accordance with community needs, and write a funding recommendation for each request based on the estimated limitations of “Amount of Funds to be Distributed”. Priority will be given to projects that provide direct services to citizens of Vigo County. Committee Chairpersons will make committee findings available to the Coordinator in time for them to be voted upon by members at the September regular LCC Meeting.

- Section 5: Voting on funding allocation at the September meeting will be as specified in ARTICLE III, Section 6, except that votes will be by paper ballot. A member of the Executive Board or its designee shall count ballots.
- Section 6: Grants/funding requests approved by the LCC Membership shall be submitted by the Coordinator to the Vigo County Auditor’s Office, dated as established by the County Auditor, for approval by the Vigo County Council at their annual budget hearings. The LCC Coordinator and the Chairpersons for each funded Standing Committee shall be available at the hearing(s) to answer any questions regarding the recommended funding.
- Section 7: Funds distribution shall be on the basis of the fiscal year of January 1<sup>st</sup> through December 31<sup>st</sup>. For projects eligible, recommended and approved for funding, half of the project’s allocated funds will be distributed in January to the Project Director. The Project Director, in writing, may make special requests for distribution of 100% of allocated funds to the LCC President who will present it to the Executive Board for consideration. The remaining balance of allocated funds will be paid in July based on timely submission of the first bi-annual report and satisfactory project progress. Late reports will result in funds provided being decremented below the half level by 15% for each week, or portion of a week, that the report is late. **An appeal can be made to the executive Committee for extraneous circumstances. Any monies (over \$25.00) not used after the completion of the grant should be returned to the LCC upon written notification from the Executive Committee.**
- Section 8: Monitoring of grant-funded projects shall be a responsibility of the LCC Coordinator with assistance from the Standing Committees. Each funded project will have at least one representative who serves on the Standing Committee most appropriate for the project objectives. The Project Director for each funded project will submit two reports annually to the LCC Coordinator using the approved Drug-Free Fund Bi-annual Grant Progress Report form contained as Appendix C. Bi-annual reports are due to the LCC Coordinator by June 30<sup>th</sup> and <sup>by</sup> the January Regular LCC Meeting. If these dates are on weekend days, the reports are due on the following Monday.